1	IN THE UNITE	D STATES DISTRICT COURT	
2	FOR THE	DISTRICT OF COLUMBIA	
3	ELECTRONIC PRIVACY INFORMATION CENTER Plaintif	• •	
5	vs.	. Docket No. CV 19-810-RBW	
6	UNITED STATES DEPARTMENT OF JUSTICE	. Washington, D.C.	
7	Defendan	. Tuesday, April 9, 2019 t x 9:02 a.m.	
9	TRANSCRIPT OF MOTIONS HEARING		
10	BEFORE THE HONORABLE SENIOR JUDGE REGGIE B. WALTON		
11	UNITED STATES DISTRICT JUDGE		
12	APPEARANCES:		
13		Alan Jay Butler, Esquire Marc Rotenberg, Esquire John L. Davisson, Esquire ELECTRONIC PRIVACY INFORMATION CENTER	
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16	Was	hington, DC 20009	
17		Courtney Danielle Enlow, Trial Attorney Elizabeth J. Spariro, Trial Attorney U.S. DEPARTMENT OF JUSTICE Civil Division, Federal Programs Branch 1100 L Street, NW	
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Court Reporter: Cathryn J. Jones, RPR Official Court Reporter Room 6521, U.S. District Court 333 Constitution Avenue, N.W. Washington, D.C. 20001 Proceedings recorded by machine shorthand, transcript produced by computer-aided transcription.

PROCEEDINGS

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THE DEPUTY CLERK: Your Honor, this morning this is In re: The Electronic Privacy Information Center versus the United States Department of Justice. This is Civil Action Number 19-810. Ask the parties to step forward and identify yourselves for the record, please.

MR. BUTLER: Good morning, your Honor, Alan Butler on behalf of the plaintiffs, Electronic Privacy Information Center.

THE COURT: Good morning.

MS. ENLOW: Good morning, your Honor, Courtney
Enlow for the Department of Justice, and with me at counsel
table is Elizabeth Shapiro.

THE COURT: Good morning.

This matter is here on a motion for an injunction filed by the plaintiff. Let me just ask plaintiff's counsel, how would I be able to at this point provide the emergency relief that you're requesting? It seems to me clearly under the FOIA statute that the administrative agency has a right to have an opportunity to scrub a document for which production is being sought to assess whether one of the exemptions under the statute apply.

And as I understand there's some process right now taking place in reference to what should be I guess released to Congress. Obviously, it seems to me the assessment of

what would need to be produced, assuming production is appropriate in this case, may be in fact broader than the redactions that will have to be effected in reference to what may be submitted to Congress. But why at this time would it be appropriate for me to grant the relief that's being requested?

MR. BUTLER: Yes, your Honor. So the key question now which is different slightly than the question at the time we filed the preliminary injunction is what actions does this Court need to take to ensure that the agency processes EPIC's request as soon as practicable, which is what is required under the statute. Obviously, it's no longer in dispute that we're entitled to expedited processing. That was in dispute at the time that we filed the complaint. The agency's conceded that point.

Our position now is that this Court has authority under 552(a)(4)(B) and Payne Enterprises, to enjoin the agency to cease withholding responsive records. That doesn't mean that the Court is going to order the agency to release all material regardless of whether or not it's exempt. But the point we're making is that there are three categories of records in our proposal that we believe can be expeditiously processed, and ultimately, the material can be released on the schedule we've proposed.

First is the Mueller report itself. And it's

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actually the agency's representation summarized in the Attorney General's letter to Congress that by mid-April, if not sooner, the agency will be finished with the processing and prepared to release that material to the public. And our point is simply that at that, that is the point at which EPIC is entitled to receive the record and that this Court can issue an order consistent with the agency's own representation about that production.

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As to the other two categories we highlight in our reply brief, one there are reports based on statements from individuals within the Special Counsel's office that there are summaries either in the report or associated with the report that were specifically drafted as summaries. we've seen in prior independent counsel reports that there were executive summaries or introductions drafted to be released to the public that we believe do not, would not contain exempt material because they're drafted specifically for that purpose.

So we believe that the agency can be ordered to process those specific subcategory of the record immediately because we believe they would not necessarily contain exempt material. And the third category that we've proposed in our exchange with opposing counsel is that the agency immediately begin processing Category 5 of EPIC's request. We believe that that's a priority category and we are

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willing at this point to proceed in phases with the processing of our request.

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The agency at this point has not taken the position on a search for responsive records which so far as we know it has not conducted. That can certainly be ordered to complete as well as, you know, a reasonable processing schedule which this Court enters routinely in FOIA matters necessarily would be available in this matter which is even more urgent than the normal FOIA requests.

THE COURT: And what documents are you referencing in this third category? What type of documents?

MR. BUTLER: So in Category 5 each of our -- the seven categories in our request refers actually to a very specific subset of records based on the Special Counsel regulation. Category V request, "referrals, any referrals that the Special Counsel has made for all referrals by the Special Counsel, Attorney General or Acting Attorney General for administrative remedies, civil sanctions or other governmental action outside the criminal justice system," which is under the regulatory authority of 600.4(c) of the Special Counsel regulations.

And also I'll note that each of our, this request which at the time we drafted it was based on the limited public knowledge we have includes subcategories for drafts and attached material which, you know, depending on the

status of the records now, you know, obviously the agency could provide more information about whether that, there is substantial materials in those categories or not.

But we believe that it would be completely within this Court's authority to order the immediate initiation of processing of that category. We've proposed a timeline for the processing of that category by April 29th. The agency hasn't offered a counterproposal at this point.

THE COURT: Anything else?

MR. BUTLER: I'll just come back to the point that just quickly the legal basis that you asked about. I think that the agency points out the Protect Democracy case. I think that case neatly summarizes how preliminary injunctions can be handled in FOIA cases in this district. And as I noted the first potential category of relief, we've already been granted expedited processing. But the second category that this Court does have authority to ensure is the documents are produced as soon as practicable.

And I'll just point out finally that that's not the same thing as granting EPIC ultimate relief in this case. Ultimate relief in this case as in any FOIA case will be a final resolution typically on cross-motions for summary judgment as to whether the agency has in fact disclosed all nonexempt material.

THE COURT: Thank you. Government response.

MS. ENLOW: Thank you, your Honor. EPIC is not entitled to emergency injunctive relief to obtain a document that did not exist a month ago. The Attorney General has laid out in his letters to Congress the process that is taking place. And the Attorney General has stated that the government is well along in the process of redacting the report for information that must be redacted according to the law; Grand Jury information, information concerning intelligent sources and methods, information concerning other ongoing matters and personal privacy information. This process like I said the Attorney General has stated is well along. They're well along in the process of redacting the report.

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showing clear entitlement to preliminary injunctive relief, which is what they have to do here, especially to obtain this sort of mandatory injunctive relief which the DC Circuit has said should be issued sparingly. EPIC shows no irreparable harm. Indeed, no harm by getting the report at the same time as the rest of the public in approximately mid-April.

The public interest is best served here by allowing the process that the Attorney General has set forth that the department's undertaking with the assistance of the Special Counsel to finish that process, redact the

appropriate material, and then at that point and once the government has had a chance to file its answer in this case, which is not even due till April 25th, to then come back, reassess where we are. The world likely will be very different at that point and file a joint status report for the, you know, to propose further proceedings in this case.

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To the extent that they are seeking executive summaries, to the extent that the report includes executive summaries they will be processed along with the rest of the report. The Attorney General has stated that it is not in the public's interest to release the report in a serial or piecemeal fashion. That's exactly what they're seeking here.

mentioned that category the Office of Information Policy has submitted a declaration stating that that category of documents could contain to the extent the records exists, they could contain on the -- there's been a description of the category itself that they could be subject to a number of exemptions. The department needs time as the declarant stated to discuss with EPIC the scope of their request that they're seeking in an attempt to better frame it and narrow it. Those discussions should take place in the regular course after the government's filed an answer once the report has been released, and then we'll know better where

we are in this case.

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There's simply no basis to expedite this process now on an emergency injunctive relief. And courts have repeatedly recognized that injunctive relief in FOIA cases should not be to order the government to produce documents. That's the EPIC case from 2014. Project Democracy recognizes that as well, the Daily Caller. There's numerous cases that recognize that. Plaintiff simply is not entitled to it here.

THE COURT: How would you be as the government indicates irreparably harmed if you don't receive the documents prior to the time when the public would receive the documents following the Attorney General's review and assessment of what should be released?

MR. BUTLER: Well, your Honor, as to irreparable harm again there's three different categories of records we've laid out as to the Mueller report itself. Our proposal is not that we would receive the documents before the public, but that the Court must order the agency to provide their response commensurate with that processing. But I think importantly our interest in this case are moving forward as expeditiously as possible, as practicable to a final resolution with each category of our request which as I noted before would include judicial review of any withholdings which is not going to happen in the public

context where Attorney General Barr is sort of agreeing to provide materials to Congress.

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This Court has jurisdiction to review any withholdings. And we want to seek review as expeditiously as possible in the public interest, so that's why we need the Court to ensure that the agency provides a FOIA response to EPIC that is reviewable commensurate with the timeline they've already agreed to. And obviously as to the other categories, in particular the third category that, just records responsive to Category 5 of our request, if the agency doesn't even begin processing that category until after their answer deadline, which I would note is a litigation deadline that has nothing to do with their obligation to process the request as soon as practicable, then EPIC will have lost valuable time in obtaining records that provide additional information about the context of this Special Counsel proceeding.

There are hearings upcoming in Congress within that time frame. And EPIC and the public who EPIC informs through its media status would not have information about, necessary to understand the report and the context of the report if we, if processing doesn't begin immediately.

THE COURT: I understand what you're saying, but I don't know if that really addresses the issue of irreparable harm if you don't receive the information sooner than would

be the normal course.

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MR. BUTLER: Oh, your Honor --

THE COURT: I understand you want to get the information and you want to make the information available to the public, but I guess I'm having some difficulty understanding how if you don't get it sooner than later that somehow is going to cause irreparable harm.

MR. BUTLER: This goes to the point that's been raise in Payne and many other cases that stale information is of a lesser value and also that, especially in the course of an extremely urgent public debate over government activities over which there is a significant and unique public concern as there is in this case. Time is really of the essence. And that was the point that was made in the EPIC versus DOJ decision in 2006, which dealt with the warrantless wiretapping program at the time which may be, you know, the last most significant — the last proceeding as significant as the one we're dealing with right now.

And so time really is of the essence. It's not the case that we can simply wait around for months and months for the agency to come back and negotiate a schedule for processing that would take months and months. The reason that we're here, the reason we filed the preliminary injunction is because this process needs to begin as soon as practicable which we're entitled to under the statute.

So I believe that with respect to the likelihood of the success on the merits the agency really has presented no argument that it's not practicable to process our request for the Mueller report in the timeline that they've already proposed. They've offered no counterproposal as to the processing of our Category 5 records.

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And I'll note that in that proposal, which we offered to opposing counsel, we've already significantly narrowed and prioritized the scope of our request.

Obviously, if the agency was willing to engage in negotiations over that processing we can do so further. But I believe that we've established irreparable harm which would be caused by a refusal to even process our request at this point to not produce our request commensurate with the representations the agency has already made.

I think also the public interest in this matter, the agency doesn't really contest given the significance of the request the fact that there's -- agency points out there's hundreds of other requests for similar material, so the agency prioritizing this request is entirely sensible given that they have a wide range of obligations for similar, to process quickly similar material.

THE COURT: Well I don't know what, I mean maybe the government may not know at this time what your projection would be as to how long it's going to take to

process these documents that are being requested. But does the government have any idea how long it's going to take before this information can be reviewed and assessment made as to what should be not produced and put us in a position where we can bring this to final resolution?

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MS. ENLOW: Your Honor, OIP has started the process, but we don't know the time frame for the final resolution of this case at this point.

The most efficient way to move forward with this case right now would be for the government to file its answer, the report to come out, and seven days after, the government files its answer April 25th, seven days after within that time period for the parties to meet and confer to learn, to better frame EPIC's request and narrow it down if possible, and have OIP understand exactly what EPIC is seeking in some of these requests that are very broad and it's not clear, and then have the parties file a joint status report a week after the answer to propose a plan going forward in this case.

We're not talking about months and months and months here. We're talking about in a matter of weeks having the government and EPIC come together and file a joint status report for the conclusion of this case.

THE COURT: And in reference to these Category 5 documents that are being referenced do you have any idea how

many documents we're talking about?

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MS. ENLOW: I don't, your Honor. But again I, the best way to go forward on that category as well is for the parties to be able to meet and confer about it and then file a joint status report proposing further proceedings to move forward with that processing.

THE COURT: And you would be proposing this joint status report be submitted to me by when?

MS. ENLOW: A week after our answer. Our answer is due April 25th. A week after would be May 2nd, I believe, May 1st.

I'll be assigned I guess another case by another filer basically seeking the same information that's being sought in this case. It was assigned to another judge, but when he realized that this case had been assigned to me already he concluded I think appropriately, that it's a related case so that case will be reassigned to me today as I understand.

I guess I'm just not convinced that there has been a sufficient showing of irreparable harm if we adhere to what the government is being suggested in reference to its filing an answer by the 25th of April. And the parties then meet and conferring and then coming back before me seven days after that to see where we are at that point.

I agree with the plaintiff that this is a very

important matter and the public has a right to know what it can know about the investigation as expeditiously as possible. And therefore, I will keep the parties on a fast track so that we can get this done as soon as possible, but I just don't see what I accomplish by way of putting in place a procedure at least at this point that would be inconsistent with what the government is being proposed.

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That would bring us back here in early May, and hopefully we'd have a better appreciation of how many documents we're talking about and what type of time schedule we would be on in having these documents reviewed and an assessment made as to what could be produced. And then whatever the government decides can't be produced put us in a position where we could proceed to summary judgment in reference to those documents.

Again, I just don't see how there's irreparable harm if we're talking about this only being moved back several weeks when I would be in a better position to know exactly what the landscape is, how many documents we're talking about, and how long we're talking about it would be before the government believes it would be in a position to assess what can be or what cannot be produced.

MS. ENLOW: Thank you, your Honor.

THE COURT: Yes.

MR. BUTLER: A few additional points relevant to

what you were just saying, your Honor. This really is an ongoing and urgent matter. The Attorney General is testifying in Congress literally at this moment, is preparing to testify again in several weeks. And frankly, the answer deadline that the agency refers to again has nothing to do with this request. Has nothing to do with the as soon as practicable standard. And if the agency wants to confer with EPIC and review the requests and set a processing schedule as soon as practicable, which they're required under the statute, then that should simply happen now. We don't need to wait for an answer for that to happen.

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And in fact, EPIC did try to begin that process last week when we contacted the agency and opposing counsel to avoid the need for briefing and for the hearing before your Honor today. We want the process to begin now. And again that processing includes a search for responsive records, determination by the agency of how many exist for the different categories we're willing to scope and prioritize.

We're willing to make this process as efficient as possible, but waiting several weeks is not only going to cause EPIC irreparable harm because of the ongoing public debate that's not informed by the information we seek, but is also not consistent with the statutory standard, with the

agency's requirement to produce as soon as practicable. The answer deadline is just simply not related to that issue.

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And I'll point out that in any number of cases that, a number of cases that we reviewed which we referred to in our reply brief involving preliminary injunctions in this court, parties come together at the time the preliminary injunction is filed or after that or at the time of the hearing and agree on a schedule for processing. It happened in EPIC's case against the National Archives last year. It happened in two different cases we cited against the Department of Justice last year, and even in a number of Your Honor's cases that we found that didn't involve preliminary injunction.

The agency came to a hearing prepared with information about the responsive records of the request.

The agency had a request for months. They've had our complaint for weeks. At this point we believe they need to begin that processing, the process of identifying records responsive to EPIC's request. And I also point out that the Mueller report is a single record. It's 400 pages, but the agency already began reviewing it weeks ago. And so I don't think it's credible to say that, for the agency to say that it's not practicable to process and produce that request commensurate with their prior representations with respect to the other categories.

I think that the orderly process that this Court typically imposes in FOIA cases is that once the parties have appeared the parties are instructed to confer and to set a processing schedule commensurate with their obligations which I think is exactly what should happen now and not in several weeks.

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THE COURT: Government, do you intend or are you prepared to work with EPIC between now and when your answer would be filed to try and identify what responsive documents exists so you'd be in a better position to determine as soon as possible exactly what the landscape is and what we're talking about as far as what needs to be reviewed and what conceivably needs to be produced?

MS. ENLOW: Your Honor, the government certainly has no intention of delaying discussions with EPIC. Again, I think the best course forward here is to wait for the report to be released and then we can have the discussions of exactly what EPIC is seeking.

THE COURT: Do you know exactly when that is going to occur?

MS. ENLOW: No I do not, your Honor. I don't have that information. But I will say, your Honor, EPIC's claim of wanting a schedule right -- again, we're here on a preliminary injunction. They simply have not met their high burden of showing irreparable harm. They claim that

irreparable, they've suffered irreparable harm simply because the agency hasn't produced the records or because there's public debate going on right now. But that claim of irreparable harm should be rejected out right. It's a very high bar as the court in the EPIC 2014 case said.

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Simply not getting the records does not meet that high bar because presumably every FOIA requester who's filed a case in court would have that same irreparable harm. That simply is not the standard here.

Again, we should wait for the process the Attorney General has laid out to take place, the government file an answer, and then seven days after file a joint status report.

THE COURT: Okay. Let me take a short break and come back with my ruling.

[Thereupon, recess taken at 9:33 a.m.m, resuming at 9:38 a.m.]

THE COURT: I fully appreciate the desire on the part of EPIC to acquire this information as quickly as possible and to have the processing of what is being sought occur as quickly as possible. I can appreciate that this is an extremely important subject matter to the nation. And as a result of that I think it's important that the government be as transparent as possible in references to what it produces consistent with the law.

But at this point I'm being asked to impose an extraordinary remedy of an injunction, and obviously it's an appropriate remedy to impose in appropriate circumstances. But here I just haven't been convinced that not adhering to what the government is being suggested be done at this point that pursuing that course would cause irreparable harm to the plaintiffs by not proceeding at a more expedited manner than is being suggested.

But I do have a couple of questions however. In reference to the government's as I understand agreement as far as expediting the review of at least something has been agreed to is that only the report itself that the government — because it was a request for expedited processing, and I thought there was some agreement that that had been resolved. As I understood that's only in reference to the report; is that right? Or is that not even correct?

MS. ENLOW: No, your Honor, the department has granted expedited processing for EPIC's FOIA request, its entire request. But what that means though is that the department should be allowed to process the documents, the request as soon as practicable. Here if you read EPIC's request at its broadest they're literally asking for, or could be asking for all records from the Special Counsel's office.

And so what the government is proposing is that

the government take the time now to, and after the report is released and then after the government has a chance to file its answer in this case, to work, to have discussions with EPIC with narrowing these broad requests to better understanding what EPIC is seeking for -- seeking.

We can talk to them about the scope of the request, but the idea of discussing the actual schedule for processing the documents, processing and release of any documents should happen after the report is released so we better understand the world we're living in.

OIP also has a, as our declarant has stated a high burden of expedited requests -- high burden of other cases that it's processing as well.

THE COURT: One moment.

[Brief pause.]

THE COURT: Okay.

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MS. ENLOW: Thank you, your Honor. My final point was EPIC should not be permitted leapfrog over these requests that were granted expedited processing before it was.

THE COURT: There are other requests that you are processing at this time that the courts have ordered be expedited?

MS. ENLOW: Yes, your Honor. As set forth in the declaration, I believe there's ten expedited requests that

in litigate -- nine or ten expedited requests that are already in litigation. But there's also all the other expedited requests that OIP has that are not in litigation but they have granted expedition to that OIP also has to process. And EPIC is simply not entitled to leapfrog over all those requests simply because they filed a lawsuit.

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That being said, your Honor, the government will be processing as the Attorney General stated the report for release and then OIP will begin processing it for release and for FOIA.

THE COURT: Do you know if that processing of the report also includes the summaries?

MS. ENLOW: I don't have that information, your Honor.

THE COURT: Okay. Well, I'll need to know that when we come back what documents are in fact encompassed within the agreement to expedite the request. And I'll need to know a timetable as to how long its believed -- I mean, I don't know how, I guess you'll have to confer with EPIC and I'll require that you try and do that as expeditiously as possible to see exactly what the scope of the requests are so that you can narrow your assessment as to what the universe of documents are that need to be searched and processed to see what exactly within those documents can and should be produced so that hopefully when we come back here

seven days after your answer is filed that we'll be in a position to put in place a scheduling order that will move this matter expeditiously to conclusion.

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So I will at this point have to deny the motion for an injunction concluding that based upon what's been represented to me that I have not been convinced that irreparable harm has been established, and that is a foundation requirement for the issuance of injunctive relief. So I will deny without prejudice the request for injunctive relief at this point. And the government will file its answer by the 25th. Yes.

MR. BUTLER: Your Honor, we understand that your Honor believes that the best way for this case to move forward is through conferring with the agency and issuing a status report in order to produce an expeditious schedule. I would only note that that can happen right now. And EPIC actually already reached out last week to opposing counsel to begin that process.

An agency answer as you know in a FOIA case is mostly boilerplate. It's not going to add anything. We believe that we could simply begin now conferring with opposing counsel. We can file a status report within a week. We've already began attempting to narrow the scope, focus the scope of our request and prioritize. And if opposing counsel would engage in negotiations with us, we

believe we could do that more expeditiously. It wouldn't actually require Your Honor to enter a preliminary injunction order. All you would have to do is order the parties to confer and file a joint status report in a week and that would also provide an opportunity for this Court to be updated about the status of the release of the Mueller report itself, and also to provide an update as to the status of prioritized categories of EPIC's requests narrowed specifically and tailored to be processed as expeditiously as possible.

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And one additional thing I'll just note is that EPIC's initial request and appeal were filed months ago. So if the agency is truly granting our request for expedited processing and therefore waiving that argument then we should have been put in the queue at that point not now. And another — on that point I'll also point out that the agency notes in its own brief that it doesn't process expedited requests wholesale in order. It processes in piecemeal. So the first step of any expedited processing would be a search identifying responsive records, you know, potentially scoping out areas of the requests, all of which I think can and should happen now. The agency hasn't even actually represented that other expedited requests are still at the search stage.

So I believe it would be consistent with this

Court's practice and also in the interest of all parties 1 2 here to move this forward expeditiously if we simply had a 3 status report in a week. 4 THE COURT: Any response to that request? 5 MS. ENLOW: Your Honor, the Court already ruled on 6 their motion for preliminary injunction. Again, the best 7 way forward is to have the report released, the answer and 8 then JSR seven days after. THE COURT: Very well. I will require that the 9 10 11 and confer and try and assess how this case should proceed

answer be filed by the 25th, and the parties thereafter meet and confer and try and assess how this case should proceed thereafter as expeditiously as humanly possible. And I'll require that the parties report back to me either on the 2nd or the 3rd of May, and at that point be prepared to propose a schedule for the review and the production of documents on an expedited basis.

Either day. I don't have anything on my calendar either day so either day is fine. Either preferred day, either side?

MS. ENLOW: Just have a moment, your Honor.

MR. BUTLER: Your Honor, May 2nd would be preferable, Thursday.

THE COURT: That's fine.

MS. ENLOW: May 2nd.

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THE COURT: Any particular time, I'm free all day?

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               MR. BUTLER: We're free all day as well, your
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     Honor.
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               THE COURT: Very well. Ten o'clock.
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     one question I needed to ask. I think you said the
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     expedited review that the government has agreed to doesn't
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     encompass the Mueller report, but you're not sure as to
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     whether it encompasses the summaries and whether it
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     encompasses any of these Category 5 requests; is that right?
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               MS. ENLOW: Your Honor, to be clear the expedited
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     processing that the department has granted is for EPIC's
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     entire FOIA request that includes the Mueller report, that
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     includes Category 5.
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               THE COURT: And the summaries?
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               MS. ENLOW: To the extent they are part of the
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     report that would include that as well.
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                           I assume they're part of the report,
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     right? They were submitted --
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               MS. ENLOW:
                          I don't know.
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                           If the report in the media is correct
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     that they were submitted as a part of the report I assume?
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                           I don't know, your Honor.
               MS. ENLOW:
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               THE COURT: Very well. Thank you.
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               [Thereupon, the proceedings adjourned at 9:50
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               a.m.]
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CERTIFICATE I, Cathryn J. Jones, an Official Court Reporter for the United States District Court of the District of Columbia, do hereby certify that I reported, by machine shorthand, the proceedings had and testimony adduced in the above case. I further certify that the foregoing 27 pages constitute the official transcript of said proceedings as transcribed from my machine shorthand notes. In witness whereof, I have hereto subscribed my name, this the 9th day of April, 2019. /s/_Cathryn J. Jones Cathryn J. Jones, RPR Official Court Reporter

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MR. BUTLER: [11] 3/6 4/6 6/11 7/9	16/17 16/20 16/20 18/15 19/12 22/6	April 29th [1] 7/7
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